

MINUTES OF THE MEETING OF LONGPARISH PARISH COUNCIL HELD IN THE COMMUNITY HALL AT 7.30PM ON 13 JULY 2009

PRESENT

Christopher Duxbury (Chairman [CD]), Christian Dryden [CDr], Phil Harris [PH], Jo Clear [JC], Toby Cooper, Tony Humphrey (Clerk)

Councillor, Parishioners and Public Jim Neal (TVBC Councillor) Maggie Barber, Frank Blake, Paul Appleby, David Wright

09/99APOLOGIES

Councillors: Jeremy Barber [JB], Chris Dewbury [CDew], Martin Lampard [ML]

HCC Councillor: Andrew Gibson

09/100MINUTES OF THE PARISH COUNCIL MEETING OF 8 JUNE 2009

The Minutes were approved and signed.

09/101VACANCIES

09/101.1Parish Council Vacancies

There have been no applicants. Approval has been given to co-opt. Review in September.

09/102PLANNING

09/102.1 Current applications [introduced by Christopher Duxbury]

09/102.1.1Riverside Cottage (Forton) 09/00991/LBWN

Re-thatch front of the house with wheat straw. Complies with Village Design Statement. TVBC supports this type of thatch.

Unanimous decision – No objection

09/102.1.2The Bungalow (Mill Lane) - 09/01264/FULLN

Erection of replacement dwelling and detached garage together with alterations to and construction of new access and entrance gates and replacement sewage treatment plant.

Mr Blake explained changes to previous application.

Unanimous decision – No objection

09/102.1.3 Rowan House (Mill Lane) - 09/01128/FULLN

Erection of single storey extension to provide orangery on site of existing conservatory [to rear of house].

Unanimous decision – No objection.

09/102.1.3Owl's Lodge Shooting Ground – 09/00821/FULLN

Erection of two 'scorer' huts, surfacing of access road and car park together with retention of clubhouse.

Unanimous decision – No objection; but add comment from Dec 06 planning permission that clubhouse shall only be used for purposes incidental with the use of the site for clay pigeon shooting.

09/102.1.4Owl's Lodge Farm - 09/01057/AGNN

Erection of Barn for storage of chemical fertilizer [notification only as development already has planning permission].

Unanimous decision – No objection to site or appearance; but add comment cross referencing to Enforcement Officer's email dated 18 June confirming that planning permission is needed for the two agricultural 'cover-all' buildings.

09/102.2 Outstanding Applications

09/102.2.1 Longparish House

Erection of Fishing hut and replacement of two existing huts. TVBC Pending.

09/102.2.2 61 North Acre

Erection of two storey rear extension to provide enlarged kitchen/diner and wc/utility room with bedroom and en suite over (amended scheme). Further amended drawing - Advised TVBC 23 Jun 09 no further comment. TVBC Pending.

09/102.2.3 Woodstock

Erection of two-storey side and rear extension to provide playroom, utility room and enlarged kitchen with a master bedroom/dressing area/en suite bathroom, an additional bedroom and extended bedroom over on site of existing garage together with the erection of a double garage. TVBC pending.

09/103.3 Other planning matters

09/103.3.1 Patchington Farm – Notification of Application for an Environmental Permit

Follow up on PC letter dated 27 May 09 with Mr Mark Lee, TVBC Environmental Health, and with Mrs Lucy Miranda Page, TVBC Planning Department.

ACTION: TH

09/103.3.2 Ropers Back Gate

Awaiting further information from TVBC.

09/103.3.3 Owls Lodge Farm 'Cover All' Barns

TVBC has confirmed that planning permission is required for the two 'cover-all' barns.

09/103.3.4 Core Strategy Update

Still ongoing – update letter dated 29 Jun 09 received from TVBC. The Council will be considering the Cabinet recommendations, as a result of the Independent Inspector's report on 31 Jul 09.

09/103.3.5 Settlement Boundary Review

TVBC is at the early stages of producing a Rural Settlements Action Plan which will contain detailed rural policies and review the approach to defining settlement boundaries. These boundaries are intended to define where, in principle, development may be acceptable.

A discussion paper for the review is at Appendix 1 of these minutes [Councillors have a copy already] and the PC has been invited to comment by mid September [after 14 Sep meeting].

The Chairman stressed that it is an important initiative and asked all Councillors to consider the paper and provide written email feedback by 15 Aug 09, so that the PC can determine how to handle the matter thereon.

ACTION: All

09/103.3.6 Green Space Strategy

TVBC [through its role as planning authority] collects financial contributions for the provision of open space if a development cannot provide such facilities on site. In order to

ensure adequate resources to extend the capacity of open space, each Parish which manages its own recreation areas has been asked to complete a template of worked up schemes or those that the PC would like to see delivered if funding were available.

The TVBC letter and template is at Appendix 2 of these minutes. Because of the summer holidays, the PC has been given an extension to mid September [after 14 Sep meeting] to reply; and the Chairman asked all Councillors to provide email feedback by 15 Aug 09, which will be used as the basis for further discussion and the response.

ACTION: TH/All

09/103.3.7 Longparish conservation Area Review

CD and TH to attend the TVBC Cabinet meeting at Romsey on 30 July 2009.

ACTION: CD/TH

The report to the Cabinet recommends the changes that were discussed sometime ago [the addition of land to the rear of Lower Farm Cottage; 135 North Acre and the rear garden of Yew Cottage; Woodwalk Cottages; land adjacent to Upper Mill and the watercourse at this point; and garden and Parkland to the rear of Middleton House].

Following comments received as a result of public consultation, it is no longer intended to include the track to the south east of Forton farm; the cemetery and village hall; and the land to the north east of Sugar Lane, including Gladstone Terrace.

09/103.3.8 Pre Application Advice

Further to the briefing that CD gave to the PC at the June meeting, a further brief on this subject is give in the TVAPC minutes of the meeting held on 28 May 09. The PC will keep the follow up action placed on the planning department under review.

09/103.3.9 Owl's Lodge Shooting Ground Covenant

Following on from the Jun 09 meeting, the PC has written to the Defence Land Agent and to the Commander Defence Training Estate (Home Counties).

09/103.3.10 A303 Recycling Facility (Adjacent to Owls Lodge Shooting Ground)

The PC has received an email from Mr Steve Cole (Raymond Brown Minerals & Recycling Ltd) saying that they had just submitted a planning application through HCC to develop the business and offering a site visit. The main purpose of the application is to seek permanent permission, particularly for the erection of a building so that waste can be initially sorted under cover. He stressed that they only process inert waste from the construction industry at the site and that there are no issues with vermin, flies or odour.

The Chairman advised that the Planning Application had now just been received, asking for reply by 29 July, but the Clerk would seek an extension to enable the application to be considered fully.

ACTION: TH

CD undertook to arrange a site visit during the early evening (after 18.30) during the week beginning 20 Jul 09.

ACTION: CD

09/103.3.11 Hampshire Minerals & Waste Development Framework

In a letter dated 10 Jul 09, HCC advised that they will shortly be considering a proposed consultation on revisions to a small number of policies in the Core Strategy; the revisions are not about policies, but information background. There will be an opportunity to comment on the Core Strategy again later this year. The closing date for responses is Mon 17 Aug 09 and CD undertook to draft a reply for circulation/approval if a study of the document showed that there was a Longparish interest in the consultation questions being asked.

It is also of interest that a review is also underway on the regional apportionment of sand and gravel. This will have implications for the Core Strategy and subsequently the Hampshire Minerals Plan, as it changes the amounts the County has to develop for extraction. From a Longparish perspective, this will possibly have an effect on the

proposed gravel extraction at Cutty Brow.

ACTION: CD

09/103.3.12 Ordnance Survey Mapping

The Chairman reported that NALC is in discussions with Ordnance Survey regarding the possibility of a paper map copying licence to Parish and Town Councils – costing £55 per annum. The matter will be raised with JB on his return; and included in the agenda for the next meeting.

ACTION: CD

09/104 FINANCE

09/104.1 Financial Statement (see attached –Appendix 3)

No issues raised.

09/104.2 Internal Audit

See Appendix 4

09/104.3 Cheques Signed

See Appendix 5

09/105 OPEN SPACES

09/105.1 Anti Social Behaviour

The Chairman reported that there have been a number of reported incidents of unsocial behaviour recently at the Cleeves and the Hurstbourne Priors end of the village. Parishioners are asked to report any such incidents to the Police on 0845 045 4545 (any vehicle numbers would be helpful).

09/105.2 Rural Sports Officer Bid

TVBC emailed JB on 30 June 09 asking for PC help on a bid that it is submitting to Sport England for rural sports outreach officer. Longparish is one of 10 parishes on which the sports officer would focus time in developing activities, training local coaches, etc.

In view of timescales, JB had replied with a short letter of support pending PC endorsement.

The PC agreed the action taken; it could enable better use of the football field. **ACTION: TH**

09/105.3 ROSPA Report

The recent inspection report highlighted a number of issues that needed attention with varying degrees of urgency. TH/CD will email Andy Smith and send him a copy of thereport – URGENT; and agree with him how best to take the matter forward.

TH/CD

ACTION:

09/105.4 North Acre Street Light

JB wrote to HCC following last month's meeting. A subsequent email from HCC has declined to take on ownership of this one light.

JB. to follow up on return.

ACTION: JB

09/105.5 Bucks Close corner flooding

HCC has notified the intention of digging out a trench and the side of the road to stop water accumulating on the corner by the entrance into Bucks Close.

09/105.6 Skateboard Ramp

The Skate Board has been damaged. Maggie Barber has kindly reported the matter to Andy Smith who will arrange the repair.

09/105.7 Water Levels

Further to the June meeting and, as agreed, JB wrote to the three principal landowners of the former Longparish House Estate, The Environment Agency and Natural England seeking a more collective management regime.

A reply has been received from the Environment Agency which JB will follow up on return.

ACTION: JB

09/106 ROADS & BRIDGES

09/106.1 Litter pickers

CDr has spoken to Ricky Bourne about the administration of the litter pickers and will speak to JB on his return.

ACTION: CDr

09/106.2 Twenty is Plenty signs

The school has applied to HCC; and has been advised that they would be responsible for funding, either directly or through sponsorship/grants. CDr to monitor.

ACTION: CDr

09/106.3 Extension of 30mph limit

Further to the June 09 meeting and CDr's article in Hill & Valley, The PC agreed to back the proposal. CD recommended that we should seek some consultation as to where the solid white lines are located and this, too was agreed. CDr to draft letter for TH to send. **ACTION: CDr/TH**

09/106.4 Lay-by on Southside Hill

The pot holes in the 'unofficial' lay-by at the top of Southside Hill on the left have become worse, to the point where drivers will do everything to avoid it; the effect is made worse by the iron posts that have been placed across the gateway a little further down on the left (see 09/106.5 below). CDr reported that she had spoken to Highways as recently agreed, but agreed to follow up further with a letter to Mr John Clarke.

ACTION: CDr/TH

09/106.5 Southside Hill - Gates

There is still some doubt about the status of the iron posts and wrought iron gates that have been placed at the gateway leading to Owls Lodge Farm at the top of Southside Hill.

CDr agreed to draft email (including photograph) for TH to send as an informal inquiry to the Planning Department permission.

ACTION: CDr/TH

09/106.6 DRIVER INFORMATION SIGN

JB to follow up HALC advice on return

ACTION: JB

09/107 FOOTPATHS

09/107.1 Outstanding

ML to re-arrange date of next Footpath meeting. As agreed at last meeting JB has written letter of thanks to the Midleton Estate, Longparish Estate and the Testbourne estate thanking them for their efforts towards the good state of the footpaths; and JB to follow up on Footpath 20 on his return from holiday.

ACTION: ML/JB

09/107.2 Routing of Footpath 12

Following Dr Wright's application, HCC has made an order to permit a very small diversion to Footpath 12 at the edge of the Christmas tree field under S 119 of the Highways Act 1990. Any objections or representations have to be made by 17 Jul 09. If no objections or representations are made, HCC may confirm the order as unopposed.

Unfortunately, due to unforeseen postponement of a recent Footpaths meeting, the Committee had been unable to provide the PC with a recommendation.

CD and CDr felt that they had to declare an interest, which left the meeting without a quorum of four to consider the matter further.

After some discussion, it was agreed that the matter would have to be left without a consensus, as it was at the Nov 08 meeting. The Chairman advised that individual Parishioners could still object as individuals, if they wished.

The PC is also mindful that Dr Wright's proposal has been carefully thought through with regard to the Council's documented policy on footpaths; and that careful consideration has been given to the impact on the local community in general.

09/108 TRANSPORT

09/108.1 Review of Supported Local Bus Services

The Council have been informed by the HCC Passenger Transport Group that they are reviewing the supported bus services in the area (prior to the re tendering of these services later in the year). They are seeking the views of the Parish Council as an input to their review, it was agreed that Phil Harris would provide a response for the clerk to send to HCC.

ACTION: PH

09/109 COMMUNICATIONS

09/109.1 Funding Source for Local Sports Clubs

09/110 SCHOOL/PLAYGROUP/COMMUNITY HALL

09/110.1 Nothing to report.

09/111 VILLAGE HALL

09/111.1 Project and Renewal of Lease

09/111.1 Background.

CD referred to the email that he had circulated to all Councillors on 6 Jul 09 concerning the lease, which expires in 2013. The Project Board has secured 50% of the cost of installing a solar photovoltaic (PV) generation set that will be mounted on the roof of the hall. On present information, this grant will lapse in Mar 2010 if work is not started. They want to apply for a lottery grant for the remaining £12K as matched funding. The deadline for the next submission is 7 Aug 09.

09/111.2 VAT advice.

VAT advice has now been received.

09/111.3 Meeting with Diocesan Authorities.

CD and TH are meeting with Rev Martin Copen and the Diocesan authorities for an exploratory discussion on how to proceed on 23 Jul. CD will report on this meeting and be ready to discuss it further with JB on his return from holiday.

ACTION: CD

09/112 CORRESPONDENCE LIST & TO DO LIST

09/112.1 The Correspondence list is at Appendix 6.

09/112.2 There was not time to review the 'To Do List'.

09/113 DATES OF NEXT MEETINGS

ACTION: ALL

09/113.1 August Planning Committee Meeting.

There may be a need for an August Planning committee meeting. It was agreed that the usual August arrangements would apply and the Chairman asked that Councillors advise him of their availability in August.

09/113.2 Village Hall Lease

There **may** be the need for a meeting to discuss the Village Hall Lease, depending on the outcome of the meeting with the Diocesan Authorities [see item above]. Jul 31 has been pencilled provisionally into JB's diary.

09/113.3 Next Parish Council Meeting.

Monday 14 September at 7.30 p.m.

09/114 CLOSURE

The Chairman closed the meeting at 10.23 p.m.

AJH/07.08.09

APPENDIX LIST

1. Copy of Rural Settlement Boundary Review Discussion Paper
2. Copy of Green Space Strategy Letter
3. Financial Statement
4. Internal Audit Report
5. Cheques Signed
6. Correspondence List

APPENDIX 1



02 July Scanned & sent to Christopher & Jeremy
pp1 5

TEST VALLEY
DORSET COUNCIL

*000713
4-3-09*

Mr T Humphrey
Clerk to Longparish Parish Council
29 Lilywhite Crescent
ANDOVER
Hampshire
SP10 5NA

County Office - Dorset 3000
Barnstaple - 01224 3000
Weymouth - 01305 27700
Fas 01794 527813
Middlesbrough - 01642 888775
Web site www.testvalley.gov.uk

*ASHT to phone
also?*

17 June 2009

Contact: Tim Crouch
Telephone: 01794 52 7813
E-mail: tcrouch@testvalley.gov.uk

Your ref:
Our ref: TC/pp1 5

Dear Mr Humphrey

RURAL SETTLEMENTS BOUNDARY REVIEW - LONGPARISH

The Council is at the early stages of producing a Rural Settlements Area Action Plan which will contain detailed rural policies and review the approach to defining settlement boundaries. These boundaries are intended to define where, in principle, development may be acceptable. The existing approach in the Test Valley Local Plan (2005) of using built up areas (policy SET01) and infill 'brown' lines (SET08) needs to be reviewed.

Comments and suggestions from the Parish Council would be gratefully received to inform this work. Specifically, representations on the subjects below would be helpful (with specific examples where possible)

- Reports of where the existing approach does and does not work
- Key character layout of villages which needs to be represented by the policy
- Suggestions of alternative policy approaches

A discussion paper has been produced to assist the review. This provides the background, issues and suggests possible ways forward for a new policy approach. Officers would be happy to attend a meeting to discuss the issues if required. This can be arranged by contacting me on the details given above.

It should be noted that only those villages within the settlement hierarchy proposed in the Council's Core Strategy will be the subject of review. These are given in the attached discussion paper.

It would be appreciated if feedback could be received by the 28th August 2009. The comments received will be used to inform the redrafting of the policy boundaries. It is intended to undertake formal public consultation next year.

Yours sincerely

E. M. Slade

for Tim Crouch
Planning Officer
Planning Policy and Transport Service

*02 July Spoke to Tim Crouch
Explained historical issues and
he agreed to review until mid-Sept*

[Keep on Agenda]



Letter 17/06 Tim Crook



Planning Policy and Transport Service

Discussion Paper on the Review of Village Policy Boundaries (May 2009)

1 Introduction

1.1 The Council is currently in the early stages of reviewing the existing village boundaries. The purpose of including this paper is to provide the background to the issues and act as a basis for discussion, it includes:

- a background to the review,
- an interpretation of concerns with the existing approach and the case for change,
- the villages to be reviewed,
- the purpose of the review, and
- differing approaches to be considered

2 Background

Local Development Framework (LDF)

2.1 For ease of reference this paper contains three appendices which assist in providing a background for the discussions. These are:

- the Settlement Hierarchy proposed within the Council's Core Strategy,
- a list of settlements within the different Area Action Plans and details of supporting village documents which are available, and
- rural Test Valley population data (since 1951).

2.2 The Council is obliged to replace its current Local Plan (adopted in 2006) with a Local Development Framework (LDF). This LDF consists of a suite of documents based around a Core Strategy and will provide a development strategy to meet the regional requirements for development to 2026.

2.3 The Core Strategy is the document which sets out the overall principles and vision for Test Valley over the next 20 years. Three Area Action Plans (Andover, Southern Test Valley and Rural Settlements) will support the Core Strategy and will provide more detailed proposals for each area, including defined boundaries for each settlement included in the new settlement hierarchy (see Appendix 1)

2.4 The Local Development Scheme (LDS) 2009-2013 outlines the documents that will be prepared for the LDF and the programme for production

Test Valley Villages

- 2.5 The borough is predominately rural in character, only 4% is classed as urban, with a significant proportion of the population spread across a large number of small villages and hamlets. These small villages and hamlets vary in size, function and character, which contributes to Test Valley's character. Two useful reference documents are The Historic Rural Settlements Study carried out by Bournemouth University for Hampshire County Council in 1995 (available at the Council Offices) and the Landscape Character Assessment 2004 (<http://www.testvalley.gov.uk/lvlap>). These show how villages have developed from various origins, from those based around linked farmsteads to linear settlements alongside key historic transport routes. The Landscape Character Assessment identifies 10 settlement types within the borough.
- 2.6 In the course of preparing the Core Strategy, the Council has received representations from various groups in support of some development in the villages to support local services. Equally, the opposite view has been consistently expressed, that there should not be further development in rural locations.
- 3 Concerns with Existing Policy**
- 3.1 The Rural Settlements Area Action Plan provides the opportunity for the Council to address issues with the current approach of settlement boundaries (Local Plan policy SET01 where development within the boundary is acceptable in principle) and Frontage Infill 'Brown Lines' (SET06 where linear development only is acceptable). These issues are identified below.
- 3.2 The current approach has been set out in the present and previous Local Plans. At each of the last two Local Plan inquiries concerns were raised about how the Council defined villages. The Inspectors shared these concerns and at the more recent Inquiry in 2004/5 recommended that an "urgent review" should be carried out. The Council has prioritised work on the Core Strategy to provide the basis for a boundary review in the Rural Settlements Area Action Plan.
- 3.3 Public comments made on planning applications over the last two plan periods have included concerns over the 'brown line' approach to infill development as being too inflexible. These include apparent inconsistencies, restriction of development in depth which may appear acceptable, the extension of development into the countryside and the exclusion of properties which are considered to be part of the village.
- 3.4 The stance of restricting development in rural locations by using well defined boundaries has been subject to debate. Many villages have grown incrementally over time (as shown in the Bournemouth Study) around farms, manor houses, churches or junctions of important highway routes and there is some support for this to continue. However, pressure for residential development has significantly increased through enhanced mobility (widening the catchment of commuters to London and other major cities). In response to this policies have been restrictive to protect the character of the small villages and followed national guidance which seeks to protect the countryside for its inherent value.

- 3.5 There is public concern that this restrictive approach has contributed to the decline in village vitality, demonstrated by the falling populations of Test Valley villages (see Appendix 3) and contributed to an increase in numbers of those in housing need, as high house prices make it difficult for local people to enter the housing market. Supporters of additional housing have claimed that new homes would support the retention of existing facilities such as schools and shops. However, establishing a direct and positive link is extremely difficult. To date the Council has not been able to find any research which would support the proposition that additional housing has a demonstrable positive impact. There is also support for those that wish to protect the character of the villages and do not wish to see any more development.
- 3.6 The review of boundaries allows the opportunity to update the maps to correct anomalies and inconsistencies which have been identified. The Ordnance Survey base can be updated to reflect recent development.

4 Which Settlements are to be Reviewed

- 4.1 The approach taken within the Rural Settlements Area Action Plan, and the other Area Action Plans, is to review the boundaries of villages identified in the Settlement Hierarchy, which is set out in the Core Strategy. The Settlement Hierarchy is contained in Appendix 1 and is based on the number of facilities and services available in the villages. Villages not identified in the hierarchy will be considered open countryside and would not have a settlement boundary.

5 Purpose of the Review

- 5.1 It is important to consider the objectives of the boundary review. The relative lack of facilities and services within the rural locations, compared to the major centres of Andover and Romsey, makes significant growth in the smaller settlements difficult to justify for sustainability reasons. Therefore the purpose of the review is to:
- respond to the criticisms that existing boundaries are inappropriate
 - explore whether it would be possible to create some limited development opportunities
 - ensure that the character of each settlement is retained
- 5.2 Any approach to defining a new housing boundary will need to recognise the distinct character of each village throughout the hierarchy, but there needs to be a consistent approach across all settlements.

6 Methodology

- 6.1 The main options for the approach to take for new village boundaries are set out below. As part of the review the Council will take account of:
- recent development/completions and update the maps that the boundaries will be based on,

- recent appeal decisions, both on locations of development and the reasoning,
- recent documents which assist in identifying village character, such as Village Design Statements, Parish Plans and Conservation Area appraisals (see Appendix 2)
- undertake an appraisal of the character of each settlement

6.2 It is important to note that the definition of a settlement's boundaries may not follow what is locally considered to constitute the village as a whole. The boundaries will be drawn for the purposes of defining where development policies would apply rather than attempt to define the extent of the built development

6.3 In terms of the type of approach to be adopted in defining boundaries there options have been identified

Continue the Existing Approach

- 6.4 The existing Local Plan defines built up areas (policy SET01) and frontage infill lines (SET06) as areas suitable for new housing subject to not harming the character of the area (SET01 and SET06) or resulting in backland/andem development (SET06).
- 6.5 As identified earlier, the Local Plan policies (SET01 and SET06) have been criticised, specifically policy SET06 (Frontage Infill) for being inflexible. However, this can be seen as a positive aspect. The clearly defined areas where the policy would apply provide protection of open areas and allow a relatively high degree of certainty for residents and landowners over the potential location of future development within the settlements. The frontage infill line has been successful in responding to the character of linear, dispersed villages protecting open areas and gaps within villages
- 6.6 However, given the comments of previous Local Plan Inspectors, maintaining the status quo may be difficult to defend, and therefore this is not considered a feasible option. Setting aside the distinction between a built up area and frontage only development would require a new approach.

Village Envelopes One

- 6.7 An alternative that provides the benefits of the definition above, but with some flexibility and more consideration of proposals on their merits (at planning application level) would be the designation of village envelopes. This method involves defining the extent of the boundaries of the village, the 'envelope', with a presumption in favour of development subject to a set of criteria. This is the approach taken by many districts and a recent local example of this has been adopted by Winchester City Council.
- 6.8 The envelope would be drawn around the settlement, having established the area to be included. Development within the boundary would be acceptable in principle subject to a number of criteria concerning design, access, private amenity and impact on the character of the settlement. This approach would have the advantages of the current policies but allow some flexibility. The criterion on character could be informed by

Village Design Statements (VDS), Parish Plans, Conservation Area appraisals (see Appendix 2) and the settlement appraisals carried out (see para 6.1).

- 6.9 However, there are some potential negative aspects to this proposal
- by defining the village boundary in the form of an envelope it will raise aspirations for development
 - by focusing development into defined envelopes there is a danger of creating an overly suburban character. This has been identified in some parish plans as an issue contributing to the erosion of rural character
 - by potentially including all land within envelopes as having a potential for development, subject to the criteria, there is a lack of clarity for landowners and the public where development could take place.

Village Envelopes Two

- 6.10 This option would be a variation on the above. In recognition of the varying character of villages and within different, distinct, parts of the village, the envelope would be drawn to reflect that variety, e.g. where linear or frontage development is the predominant character the envelope could be more tightly drawn. It may be feasible within a settlement where there is both linear development and a more consolidated form of development to emphasise that difference in character using different notation.
- 6.11 This approach is based on different features of the earlier two options. Therefore the positive and negative aspects of this approach depend on which attributes are preferred

Exception Sites

- 6.12 The review of these boundaries does not affect the ability to provide for development as part of exception sites, current Local Plan policies ESN05 (Rural Exception Affordable Housing) and ESN06 (Rural Development). These policies are retained in the Core Strategy (CSP12 and CSP13) and are independent of the outcome of the review of the settlement boundaries and will be based on identified need rather than solely on the Settlement Hierarchy.

7 Next Steps

- 7.1 It is proposed to progress the review through analysing the responses to this paper and carrying out further technical work. The next stages are:
- write to all Parish Councils for their comments
 - circulate paper to interested parties
 - continue technical work
 - discuss options with TVBC members
 - draft initial boundaries for comments
 - publish boundaries for consultation

- 7.2 The current timetable for the Rural Settlements Area Action Plan is contained in the LDS, although will be subject to a review.

8 Summary

- 8.1 Views are sought on the key aspects of the development boundaries for the Rural Settlements Area Action Plan. The key discussion points are listed below.
- 8.2 Issues with existing policies of Settlement Boundaries (SET01) and Frontage Infill 'Brown' Lines (SET06):
- two previous Local Plan Inspectors criticise approach
 - urgent review recommended
 - criticism of inflexible 'brown lines'
 - restrictive policies have contributed to decline in village vitality
 - anomalies in frontage infill lines that do not follow full extent of the frontage
- 8.3 The policy needs to recognise variation of the character of Test Valley villages but there should be a consistent approach across the borough.
- 8.4 The approach needs to be based on the Settlement Hierarchy of the Core Strategy (Appendix 1).
- 8.5 The consequences of the approach need to be considered. The Rural Settlements Area Action Plan can be used to:
- tidy up the existing issues and anomalies,
 - create some limited development opportunities, or
 - create significant potential for new development.
- 8.6 The main approaches have been identified. Continue with the existing policies of boundaries and infill lines, or move to a form of village envelope.

Conclusion

- 8.7 It is clear that there is a need to undertake the review of rural settlement boundaries and that there are competing views as to the scale and extent of the form this should take. Views are sought on the issues of the existing approach and how the review should be undertaken.

For further information please contact:

Tim Crouch, Planning Policy and Transport, tcrouch@testvalley.gov.uk, 01794 52 7813

Appendix 1
Settlement Hierarchy (Source: TVBC Core Strategy Pre Submission Version)

Settlement	Hierarchy Designation	Scale of Development
Andover, Romsey*	Major Centres	Strategic allocations, windfall, replacement dwellings
Cheriton*, Chilworth**, North Badbury, Nursling and Rowthams, Valley Park	Key Service Centres	Strategic allocations, windfall, replacement dwellings
Abbot's Ann†, Broughton†, Greteley, Over Wallop†, Shipton Basinger, Stockbridge†, West Wellow, Weyhill	Key Rural Villages	Review of settlement boundaries, windfall, exception sites, replacement dwellings
Ampfield†, Anport, Appleshaw, Barton Blaby, Breshfield†, Chilton†, Enham Alenwin**, Goodworth Clatford†, Hursleybourne Tarrant, Kimpton, King's Somborne, Locksley, Longparish†, Nether Wallop†, Thuxton, Upper Clatford/Anna Valley†, Verbray Dean†, West Tytherley, Winesell	Small Rural Villages	Review of settlement boundaries, windfall, exception sites, replacement dwellings
Awbriidge, Fyfield, Houghton, Leckford, Longstock, Michelmersh†, Monxton†, Penton Grafton†, Penton Mewsey†, Tinsbury, West Down	Other Settlements	Review of settlement boundaries, windfall, exception sites, replacement dwellings

- * Cheriton is excluded because of its close relationship with Andover
- † Chilworth is included because of its regular employment centre
- ** Enham Alenwin is included because of its special character and history of the village
- † Settlements with an adopted Village Design Statement

Appendix 2
Settlements within the Area Action Plans

Settlements within the Rural Settlements Area Action Plan

	Village Design Statements	Parish Plans	Conservation Areas (date of designation/review)
Amport	✓		2005
Appleshaw			1985
Awbridge			
Barton Stacey		Engaged with TVBC	2008
Braishfield	✓		1981
Broughton	✓	Engaged with TVBC	2008
Chilbolton	✓		2008
Fyfield			1985
Goodworth Clatford	✓		1987 (under review)
Gratley			1991
Houghton		✓ (2008)	1990
Hurstbourne			2009
Tarrant			
Kimpton			1986
King's Somborne		✓ (2005)	1987
Leckford			1989
Lockerley			
Longparish	✓	✓ (2005)	1993 (under review)
Longstock		Engaged with TVBC	1988
Michelmersh	✓		1987
Monxton	✓		2005
Nether Wallop	✓		2008
Over Wallop	✓		2008
Shipton Bellinger			
Stockbridge	✓		1992
Thrupton	✓		1985
Timsbury	✓		
Vernham Dean	✓		2009
West Dean			1990
West Tytherley			1991
West Wellow		Engaged with TVBC	
Whorwell			2004

Settlements within the Andover Area Action Plan

	Village Design Statements	Parish Plans	Conservation Areas (date of designation/review)
Abbolts Ann	✓		2005
Andover			1984
Charlton		Engaged with TVBC	
Ergham Alamein	✓		
Penton	✓		1982 (under review)
Grafton/Penton			
Mewsey			
Smannell			
Upper Clatford/Anna Valley	✓		1987 (under review)
Weyhill			

Settlements within the Southern Test Valley Area Action Plan

	Village Design Statements	Parish Plans	Conservation Areas (date of designation/review)
Ampfield	✓	Engaged with TVBC	1989
Chilworth	✓		1989
North Baddesley		Engaged with TVBC	
Nursling and Rownhams			
Romsey	✓ (Lock at Romsey)		1983
Valley Park			

Appendix 3
Population of Rural Test Valley Settlements

Population Change 1951-2009 by Parish

Parish	1951(a)	1961(a)	1971(a)	1981(b)	1991	2001(h)	2009 (i)	Change since 1991
Romsey Extra (j)	1773	1493	1977	2782	3341	3309	3186	-
Abbotts Ann (m)	982	1090	1149	1121	1651	1315	2379	-
Amplefield	990	903	1460	1690	1590	1474	1477	-
Amport	1343	1215	1085	1052	1129	1172	1130	+
Appleshaw	384	559	570	503	524	508	414	-
Ashley	77	74	68	37	66	73	67	-
Awbridge (e)	-	-	-	-	702	704	727	+
Barton Stacey	2001	1479	1289	1068	789	900	1006	+
Bossington	88	87	92	57	56	44	41	-
Braishfield (f)	491	543	586	588	659	604	683	-
Broughton	856	889	868	915	962	983	1048	+
Buckholt (d)	8	22	13	-	-	10	12	+
Bullington	129	105	142	142	127	115	109	-
Charlton (c)	-	-	-	-	2235	2018	1972	-
Chilworth	752	1137	1187	1158	1953	2054	1897	-
Chilbolton	618	688	797	861	965	1020	1009	+
East Dean	203	223	221	216	199	182	205	+
East Tyltherley	255	243	268	232	202	212	220	+
Facombe	146	112	82	91	109	104	124	+
Frenchmoor	65	49	43	36	35	30	37	+
Fyfield	360	314	428	453	439	412	369	-
Goodworth								
Clatford	465	510	571	725	729	727	705	-
Grateley	410	463	589	481	573	570	613	+
Houghton	428	427	413	369	364	432	424	+
Hurstbourne Tarrant								
Tarrant	632	593	601	658	737	837	799	-
Kington (g)	470	535	544	542	524	364	347	-
Kings Somborne	1319	1269	1368	1333	1524	1588	1583	+
Leskford	172	152	173	141	133	119	129	-
Linkenholt	78	59	43	50	40	59	58	+
Little Somborne	43	57	51	49	57	73	78	+
Lockerley	693	679	618	785	850	844	806	-
Longparish	1037	666	684	686	738	790	670	-
Longstock	483	524	476	487	468	447	460	-

Melchet Park / Plaitford	442	369	357	403	371	306	358	-
Michelmersh	668	645	578	589	642	736	738	+
Monxton	272	281	247	252	258	255	254	-
Mottisfont	413	402	366	338	338	361	343	+
Nether Wallop	821	858	806	787	818	769	930	+
North Baddesley	1263	2287	5016	5977	9798	12836	13217	+
Nursling & Rownhams	1927	2288	2190	3501	4327	5208	5311	+
Over Wallop (n)	1915	1501	2698	2138	2459	2313	1854	-
Perton Grafton	498	514	447	419	509	739	704	+
Perton Mewsey	248	286	342	233	277	297	314	+
Quarley	105	167	148	178	156	172	155	-
Sherfield English	1016	1194	1264	1307	588	657	671	+
Shipton Bellinger	815	1003	1392	1244	1292	1684	1608	+
Smannell	220	282	272 (i)	271	327	341	818	+
South Tedworth (g)	2901	3370	3369	2103	2268	-	-	-
Stockbridge	1031	679	431	505	550	567	595	+
Tangley	521	557	568	579	528	577	608	+
Thrupton	490	417	510	640	647	638	601	-
Upper Clatford	832	740	1187	1150	1834	1606	1663	-
Vernham Dean	401	361	446	495	539	539	482	-
Wellow	1618	1758	1977	3221	3364	3401	3523	+
West Tytherley	673	636	475	506	529	506	502	-
Wherwell	498	480	478	455	539	450	444	-
Total (k)	31,548	-	-	-	-	33,505	34,898	

a) census with persons in absent households

b) census enumerated population

c) Charlton created in 1983

d) Buckholt amalgamated with West Tytherley

e) Awbridge separate parish in 1983 - previously amalgamated with Sherfield English

f) Bralshfield boundary change 1.4.1983

g) Part of Kimpton parish and all of South Tedworth transferred to Wiltshire on 1/4/1992

h) S.A.P.F. 2001 based up-date

i) Smannell included with Almeir.

j) Romsey Extra/Romsey Town adjusted in 1983

k) Total excluding Romsey Extra, Charlton, Chilworth, North Baddesley and Nursling & Rownhams

l) S.A.P.F. 2006

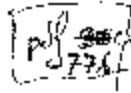
m) Abbotts Ann parish includes West of Floral Way development (Burghclere Down)

n) Reduction due to redevelopment of MoD housing (and reprovision)

* Boundary changes 1.4.1954, 1.4.1963, 1.4.1984, 1.4.1987

APPENDIX 2

090713
L136



TEST VALLEY
BOROUGH COUNCIL

Mr Tony Humphrey
Cork to Longparish Parish Council
20 Lilywhite Crescent
ANDOVER
Hants
SP10 6NA

Borough Hall, Weyhill Road
Andover, Hants SP10 3BJ
Telephone: 01264 388000
Fax: 01264 388000
Minicom: 01264 388052
Website: www.testvalley.gov.uk

26 June 2009
Our ref: LS/CLT 25/1

Tel: 01264 388001
Your ref:

E-mail: cltasker@testvalley.gov.uk
Please contact: D Tasker

Dear Mr Humphrey

GREEN SPACE STRATEGY FOR TEST VALLEY – RURAL FOCUS

Following the May meeting of the Test Valley Association of Parish Councils, I am writing to request information from your parish with regard to any plans or ambitions you may have to improve the leisure facilities within your open spaces.

As you will be aware the borough council (through its role as planning authority) collects financial contributions for the provision of open space if a development cannot provide such facilities on-site. The formula for this calculation is provided within the borough local plan 2006 – 2011 and covers the areas of formal sports (football/cricket pitches) children's play, informal recreation and parkland.

With increasing frequency, developers are challenging the requirement of these contributions as demonstrated by several recent planning appeals. Where no scheme or ways of spending the contribution can be supported, the level of contribution is being contested by the applicant and in recent cases the appeal not to provide a contribution has been upheld by the inspector.

In order to ensure that adequate resources to extend the capacity of open space to accommodate the additional pressure from new housing is achieved, a series of worked up schemes or projects is required from each parish which manages its own recreation areas. This list will provide the basis of justification should a development go ahead within your parish which would generate a contribution for open space.

In order to develop this list, a template has been prepared for you to complete with as much information as possible. Please include any projects which are currently being considered and those which you would like to see delivered if funding were available. I have enclosed a copy of a worked up template to assist you, and a blank template for you to complete. If you would prefer, you can complete the template online via the Test Valley Borough Council website www.testvalley.gov.uk (found under Leisure and Wellbeing – Rural Green Space Project Form). Please complete one template for each project.



TEST VALLEY BOROUGH COUNCIL

Printed on environmentally friendly paper

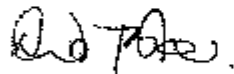
Best Managed Council 2008



I would be grateful if you would return your completed templates to Kevin Harrington at the above address or submit on-line by 31 August.

If you require any clarification at all or would like to discuss this project please do not hesitate to contact me on the above number.

Yours sincerely



David Tasker
Head of Leisure and Wellbeing

[Keep on Agenda]

07/07 15:10 Elaine - Customer Services - left message for David Tasker to call me
08/07 11:30 I called again spoke to David Tasker outlined issues of holidays in August. He understands and agreed that we can have an extension until mid-September

APPENDIX 3**Longparish Parish Council Financial Report****Period from 9-Jun-09 to 13-Jul-09**

Income	Previous years		Year to 31 March 10		
	Year to 31/3/08	Year to 31/3/09	Budget	Total so far	Total for period
Precept	15,000	15,000	15,000	7500.00	0.00
Transfer from HCC Investment	0	0	0	0.00	0.00
Cemetery fees	472	707	400	24.00	0.00
Handbook sales	0	0	50	0.00	0.00
Grants	0	0		0.00	0.00
Donations	1,266	580		0.00	0.00
Allotment rents received	30	36	36	34.00	34.00
Parish Paths Partnership	526	0	400	382.06	0.00
VAT refund	604	0	1,824	1823.88	1823.88
Other	450	0		0.00	0.00
TOTAL	18,348	16,323	17,710	9763.94	1857.88

Expenditure

Clerks Pay/Expenses	1,376	0	3,000	0.00	0.00
General Admin	2,195	1,919	3,000	1251.02	0.00
Elections	28	0	0	0.00	0.00
Open spaces	4,420	4,227	12,330	2278.10	646.71
Communications	691	615	1,850	328.10	0.00
Paths	976	34	1,100	638.00	0.00
Capital Expenditure	0	0	0	0.00	0.00
Village Hall	2,766	1,080	500	0.00	0.00
Community Association	1,440	1,740	1,740	0.00	0.00
Village Plan (implementation)	2,046	1,642	1,500	0.00	0.00
Transfer to HCC investment	0	6,000	0	0.00	0.00
Other	0	100	500	0.00	0.00
VAT	1,067	757		182.72	51.52
TOTAL	17,005	18,115	25,520	4677.94	698.23

Transfer from HCC investment			0		
Closing Bank Balance	8293.57	6501.54	484	11587.54	
Invested with HCC					
At start	44,377	46,824	54,591	54590.95	
Add Interest	2,447	1,767	1,200	0.00	0.00
Transfers from (- to) bank	0	6,000	0	0.00	0.00
At finish	46,824	54,591	55,791	54590.95	

APPENDIX 4

090713
5.2

Eleanor S Greene
37 Upper Brownhill Road
Southampton
SO16 5NG
023 8077 2341
14 June 2009

Tony Humphrey & Jeremy Barber
Longparish Parish Council
2 Forton
Andover
Hants SP11 6NU,

Dear Tony and Jeremy,

Subject: Review of points arising from Internal Audit for 31 March 2009

Below is the list of matters arising following my visit last week. I felt that the visit went very well the records of the council are in very good order

Accounting area	Issue	Recommendation
s.137 Grant	A grant was made by the council to an individual rather than an organisation. This is not strictly within the rules of s.137	Will be reviewed in future.
Bank statement	It would be good practice if the bank statement could be initiated back to the reconciliation at each meeting, preferably by each of the councillors in rotation.	Will be done from now on.
Subcommittees	It would be more practical for the subcommittees to be working parties, reporting back to full council.	Will be reviewed this summer.
Wages	There were no wages in the year so the P35 had not been filed. This should be done to ensure continuity of the PAYE records and the HMRC CD ROM used for wages from now on.	P35 has been done. CD ROM will be used.
High value quotes	Where it is not possible to get three companies to provide quotes for work, but the council has evidence that it has taken all practical steps to get several quotes, those received may be deemed sufficient.	Will be reviewed as the need arises.
Reserves	The general reserves of the council are rather high due to no wages in the year. This should be monitored at budget setting time.	The new clerk will look at use of reserves.

HALC will bill you £150 for the examination in due course

Regards

Eleanor S Greene

APPENDIX 5**CHEQUES SIGNED**

DATE	PV	CH.NO.	WHO TO	WHAT FOR	£
16-Jun-09	27	930	Middleton and Portway Farms	Allotment Rent	36.00
16-Jun-09	28	931	Playsafety Limited	Playground maintenance	86.25
13-Jul-09	29	932	Maudesport Limited	Football Pitch Marker	89.99
13-Jul-09	30	933	Southern Electric	VH Car Park light	12.95
13-Jul-09	31	934	AA Wolfenden	Grounds Maintenance	69.00
13-Jul-09	32	935	RA Wills Middleton Estate	Football Field Rent	50.00
13-Jul-09	33	936	Clive Kent	Cut and strim cemetery	180.00
13-Jul-09	34	937	Campaign to Protect Rural England	Annual subscription	29.00
13-Jul-09	35	938	Hampshire County Council	Footpath Waymarks	145.04

APPENDIX 6

Correspondence List

Correspondence received

	Date	Who from	Subject
1.	04.06.09	Bob Gregory, TVBC	Vehicular access at Ropers
2.	10.06.09	HCC (Maggie Blair)	Re-routing of footpath 12
3.	13.06.09	Came & Company	Insurance policy
4.	14.06.09	Eleanor Green	Internal audit report
5.	15.06.09	TVBC (Sue Garmalatge)	Vacancy on Parish Council
6.	17.06.09	Michael J Woodhall	Wishing us well after his retirement
7.	17.06.09	TVBC (Tim Crouch)	Rural settlement boundary review
8.	17.06.09	Raymond Brown Minerals & Recycling (Mr Cole)	Invitation to view proposed A303 Recycling Plant
9.	23.06.09	HCC (Jo Blackwell)	Invitation to HCC civic service 13 th July
10.	26.06.09	TVBC (David Tasker)	Test Valley green space strategy
11.	26.06.09	HCC (John Marriner)	Review of supported bus services
12.	29.06.09	TVBC (Steve Lees)	TVBC core strategy update
13.	30.06.09	TVBC (Sarah Macleod)	Rural sports offer
14.	01.07.09	HCC (Environment Dept)	Longparish street light (reply to JB's letter)
15.	07.07.09	TVBC (Sarah Appleton)	Notification of Woodstock hearing at NAPC
16.	08.07.09	HM Revenue and Customs (Jayne Harris)	VAT reclaim advice on Village Hall
17.	09.07.09	Environment Agency	River Test Water levels at East Anton Common
18.			

Correspondence sent

Date	Who to	Subject
09.06.09	Estate owners	Thanks for maintenance of footpath
18.06.09	Robert Hayden	Defence Estates – covenant – Owl's Lodge
19.06.09	HM Customs	Annual return
26.06.09	HCC (Chris Lait)	Longparish street light
26.06.09	Longparish Estate/Testbourne Estate/Mill House	River levels at the Cleaves
08.07.09	Lt Col Westcott	Defence Estates – covenant – Owl's Lodge